NO: 8.8

### IN THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR THE STATE OF FLORIDA

#### IN RE: TRUANCY PETITIONS

In addressing Truancy Petitions filed pursuant to Florida Statute § 984.151, counties of the Twentieth Judicial Circuit have historically and primarily utilized procedures, policies, and forms, derived and based upon the model policies, procedures and forms originally established in Escambia County. The Escambia County model was acknowledged and promoted by the Florida Department of Education in its Technical Assistance Paper dated December 2000, Paper Number: FY 2001-02, and procedures, policies and forms based upon the Escambia County model were recommended and utilized by School Boards of counties within the Twentieth Judicial Circuit.

By opinion filed December 28, 2012, the Second District Court of Appeal has commented on its belief as to the original legislative intent in creating Florida Statute § 984.151, and the propriety of using some aspects of the policies, procedures, and forms based upon the Escambia County model. Sockwell v. State, 38 Fla. L. Weekly D69 (Fla. 2d DCA, Dec. 28, 2012). The Second District Court of Appeal has opined that, as it relates to truancy proceedings in Florida, "[a] disconnect exists between the goals of the statutes and our normal approaches to due process," and that truancy proceedings are not intended to be criminal or quasi-criminal in nature:

"Truancy court was intended to be a precursor to a child-in-need-of-services proceeding, It was not a precursor to a juvenile delinquency proceeding or an adult county court criminal proceeding."

Id.

The Twentieth Judicial Circuit acknowledges and respects the direction and guidance offered by the Second District Court of Appeal, and for the purpose of consistency throughout

the counties of the Twentieth Judicial Circuit, and by the authority vested in the Chief Judge of the Twentieth Judicial Circuit pursuant to Fla. R. Jud. Admin. 2.215, it is ordered as follows:

- 1. Truancy Petitions authorized by Florida Statute § 984.151 shall be filed by the Superintendent of Schools with the Juvenile Dependency Division of the Circuit Court of the respective county of the Twentieth Judicial Circuit in which the student is enrolled in school. In accordance with Florida Statute § 984.151(1), the Petition must allege sufficient facts demonstrating that the student is subject to compulsory school attendance and:
  - (a) has had at least five unexcused absences, or absences for which the reasons are unknown, within a calendar month, or ten unexcused absences, or absences for which the reasons are unknown, within a 90-calendar-day period pursuant to Fla. Stat. § 1003.26(1)(b), or
  - (b) has had more than fifteen unexcused absences in a 90-calendar-day period.
- 2. As noted by the Second District Court of Appeal in its <u>Sockwell</u> opinion, Florida Statute § 984.151 provides that the petition is to be filed by "the superintendent of schools." The statute does not give explicit authority for a designee of the Superintendant to file a Truancy Petition or appear on behalf of the Superintendent. Accordingly, the Superintendent, or legal counsel representing the Superintendent, must file the petition and appear at all truancy proceedings.
- 3. In accordance with Florida Statute § 984.151(5), the Trial Court is required to hear the Petition within thirty (30) days. Accordingly, an initial hearing shall be scheduled to take place within thirty (30) days of the filing of the Petition, and the Clerk shall issue a summons to the parent, guardian, or legal custodian of the student, as identified in the petition, directing that the parent, guardian, or legal custodian and the student appear for the hearing at the time and place specified.
- 4. At the initial hearing, the allegations of the Petition shall be read to the student and parent, guardian, or legal custodian. If the student and parent, guardian, or legal custodian do not

contest the allegations of the Petition, the Trial Court may make findings of fact based upon such admissions and enter a final disposition order as provided for by subsection (7) of Florida Statute § 984.151, and as further described below in paragraph six.

- 5. If, at the initial hearing, the student and parent, guardian, or legal custodian elect to contest the allegations of the Petition, the matter shall be scheduled for an evidentiary hearing, at which time all parties will have the opportunity to present evidence and testimony as it relates to the allegations of truancy, after which the Trial Court will make a determination as to whether the student qualifies as truant or habitually truant.
- 6. If, at the initial hearing, based upon admissions of the student and parent, guardian, or legal custodian, or at a subsequent evidentiary hearing, the Trial Court determines that the student did, in fact, miss any of the alleged days, the Trial Court shall, as per Florida Statute § 984.151(7), order the student to attend school and the parent, guardian, or legal custodian to ensure that the student attends school. The Trial Court may further order participation in programs, services, or alternative sanctions, as delineated under subsection (7) of Florida Statute § 984.151, which are as follows:
  - (a) that the student participate in alternative sanctions to include mandatory attendance at alternative classes to be followed by mandatory community services hours for a period up to six (6) months:
  - (b) that the student and the student's parent or guardian participate in homemaker or parent aide services;
  - (c) that the student or the student's parent or guardian participate in intensive crisis counseling;
  - (d) that the student or the student's parent or guardian participate in community mental health services if available and applicable;
  - (e) that the student and the student's parent or guardian participate in services provided by voluntary or community agencies as available;
  - (f) that the student or the student's parent or guardian participate in vocational, job training, or employment services.

- 7. If the Trial Court finds that Petitioner has failed to meet its burden of demonstrating that the student qualifies as truant, the Trial Court shall enter an order dismissing the petition.
- 8. The Second District Court of Appeal has opined in its <u>Sockwell</u> opinion that, in granting the Petition, the Trial Court's written order to attend school, as provided for in paragraph six above, is intended to be the final appealable order, and, therefore, the order shall be treated as such. To the extent that the Trial Court's written order to attend school is to be treated as the final appealable order, follow-up review hearings for monitoring purposes shall not be automatically scheduled by the Trial Court. The responsibility for monitoring compliance is that of the Petitioner, as further described below. To the extent that Petitioner finds non-compliance, Petitioner shall resort to the three options set forth below in paragraph 12.
- 9. Subsection (8) of Florida Statute § 984.151 was included as part of the originally enacted 1999 law, Ch. 99-398, Laws of Florida, and explicitly provides that "[i]f the student does not successfully complete the sanctions ordered in subsection (7), the case <u>shall</u> be referred to the case staffing committee under s. 984.12 with a recommendation to file a child-in-need-of-services petition under s. 984.15." (emphasis added).
- 10. Subsection (9) of Florida Statute § 984.151 was added in 2000, Ch. 2000-235, Laws of Florida, and explicitly provides that "[t]he parent, guardian, or legal custodian and the student shall participate, as required by court order, in any sanctions or services required by the court under this section, and the court **shall** enforce such participation through its contempt power." (emphasis added).
- 11. In its <u>Sockwell</u> opinion, the Second District Court of Appeal acknowledges the Trial Court's contempt power both for the purpose of addressing participation in sanctions and services, and for the purpose of enforcing its order to attend school. However, the Second District Court of Appeal further emphasizes that a truancy proceeding is intended to be informal

and the precursor to a Child-in-Need-of-Services Petition in the event that the student does not comply with the court-ordered sanctions.

- 12. Accordingly, it shall be the responsibility of Petitioner to monitor compliance by the student and parent, guardian, or legal custodian, and in the event of non-compliance with any portion of the Trial Court's order, the Petitioner may, if applicable:
  - (a) refer the matter to the case staffing committee under Florida Statute § 984.12 with a recommendation to file a child-in-need-of-services petition under Florida Statute § 984.15; or
  - (b) refer the matter to the Office of the State Attorney for consideration of prosecution under Florida Statute § 1003.27(7)(a)1; or
  - (c) bring the matter before the Trial Court through the filing of an appropriate motion for contempt, alleging sufficient facts which, if true, demonstrate a willful disregard of the Trial Court's order. Any motion for contempt shall be filed by the Superintendent as Petitioner, or by counsel representing the Superintendent as Petitioner. If the motion is legally insufficient in that it fails to allege sufficient facts demonstrating a willful violation, the motion will be dismissed, without the necessity of a hearing. If the motion is legally sufficient, it will be set for hearing. Counsel for Petitioner shall appear at any contempt hearing, shall be responsible for prosecuting the charge of contempt, and shall be responsible for meeting Petitioner's burden of demonstrating, beyond a reasonable doubt, a willful violation of the Trial Court's earlier order.
- 13. In accordance with the suggestion of the Second District Court of Appeal in its Sockwell opinion, the use of the Trial Court's contempt power as it relates to truancy proceedings is to be used sparingly. If the Trial Court denies a Petitioner's motion for contempt, but still finds non-compliance with the Trial Court's prior order, whether willful or otherwise, the Trial Court may, alternatively and on its own, refer the matter to the case staffing committee under Florida Statute § 984.12 with a recommendation that a child-in-need-of-services petition be filed under Florida Statute § 984.15.
- 14. Attached hereto are forms which the Trial Court may use, in the Trial Court's discretion, as it relates to truancy proceedings.

15. In light of the entry of this Administrative Order, all prior Administrative Orders entered as it relates to "Truancy Court" within the Twentieth Judicial Circuit are hereby vacated as no longer being necessary. Noting that prior Administrative Orders establishing "Truancy Courts" may include or attach copies of truancy program manuals created and adopted by each counties' respective School Board, it should be noted that vacating these prior Administrative Orders does not serve to necessarily vacate or impact those programs or manuals under the control of each respective School Board. This Court only has authority and jurisdiction over procedures related to the filing of Truancy Petitions as permitted by statute, or other court events. The establishment by the local School Boards of any other policies or procedures designed to ensure school attendance are within the province of the local School Boards pursuant to Florida Statute Chapter 1003, Part II. However, any portions of the local School Boards' current policies or procedures involving the filing of Truancy Petitions or other court events, to the extent that they may be in conflict, are superseded by this Administrative Order.

16. To the extent that this Administrative Order may be in conflict with any statute, law, or rule, the statute, law, or rule shall prevail.

Jay B. Rosman Chief Judge

History. Order Establishing Truancy Night Court for Charlotte County (Feb. 27, 2002); Order Establishing Truancy Night Court for Hendry County (Oct. 1, 2003); Order Establishing Truancy Court for Collier County (Jan. 15, 2008).

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### IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR \_\_\_\_\_\_ COUNTY, FLORIDA JUVENILE DEPENDENCY DIVISION

In the Interest of:	
Case No.	
a Minor Child, DOB:	
and	
and (Parent or Legal Guardian)	
FINAL ADJUDICATION AND DISPOSITION JUDGMENT	
(After Admission to Allegations of Truancy)	
THIS MATTER comes before the Court on the Truancy Petition filed by the Superintendent of Schopursuant to Fla. Stat. 984.151.	ols
The petition is legally sufficient in that it alleges either:  the minor child has had at least 5 unexcused absences, or absences for which the reasons are unknown within a calendar month; or	1,
the minor child has had at least10 unexcused absences, or absences for which the reasons are unknow within a 90-calendar-day period; or the minor child has had more than 15 unexcused absences within a 90-calendar-day period.	n,
A hearing was held on, 20, with the following parties present:	
Parent(s)/Legal Guardian(s)	
Minor Child Superintendent of Schools	
Counsel for Superintendent of Schools	
The Parent(s)/Legal Guardian(s) and Minor Child having ADMITTED at the hearing to the allegations of Tru as set forth in the Petition, it is ORDERED AND ADJUDGED as follows:	ancy
1. The Court finds that the above-named minor child did miss the school days as alleged in the Petition.	
<ol><li>The minor child SHALL attend school each and every day and the Parent(s)/Legal Guardian(s) SHALL enst that the minor child attends school each and every day. The minor child shall have no unexcused tardies or absences.</li></ol>	are
3. In addition the Court orders the following, if checked:	
a. the minor child shall attend alternative classes to be followed by mandatory community serving hours for a period of up to 6 months, specifically:	
b. the minor child and Parent(s)/Legal Guardian(s) shall participate in homemaker or parent aid services, specifically:	.e
c. theminor child and/orParent(s)/Legal Guardian (s) shall participate in intensive cr counseling, specifically:	isis

	d. theminor child and/orParent(s)/Legal Guardian (s) shall participate in community mental health services, specifically:
	e. the minor child and Parent(s)/Legal Guardian(s) shall participate in services provided by voluntary or community agencies, specifically:
	f. theminor child and/orParent(s)/Legal Guardian (s) shall participate in vocational, job training, or employment services, specifically:
Stat. § 5. Fai	lure to comply with all terms of this order may result in a referral to the case staffing committee under Fla. 984.12 with a recommendation to file a child-in-need-of-services petition under Fla. Stat. § 984.15.  lure to comply with all terms of this order may also result in the issuance of an order directing that the (s)/Legal Guardian(s) show cause as to why the Parent(s)/Legal Guardian(s) should not be held in contempt of
5. Thi	is order is a final appealable order.
	DONE AND ORDERED at,County, Florida, this day
of	
	Circuit Judge
	Certificate of Service
	I HEREBY CERTIFY that a true and correct copy of the above order has been furnished thisday of, 20, to:
	Parent(s)/Legal Guardian(s) Minor Child Superintendent of Schools Counsel for Superintendent of Schools
	Other

### IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR \_\_\_\_\_ COUNTY, FLORIDA JUVENILE DEPENDENCY DIVISION

In the Interest of:
Case No.
a Minor Child, DOB:
ond.
and(Parent or Legal Guardian) /
TOTAL AD HIDICARYON AND DYCDOCHTION HIDOMENT
FINAL ADJUDICATION AND DISPOSITION JUDGMENT (After Evidentiary Hearing on Allegations of Truancy)
(After Evidentiary Hearing on Emegations of France)
THIS MATTER comes before the Court on the Truancy Petition filed by the Superintendent of Schools pursuant to Fla. Stat. 984.151.
The petition is legally sufficient in that it alleges either:  the minor child has had at least 5 unexcused absences, or absences for which the reasons are unknown, within a calendar month; or
the minor child has had at least 10 unexcused absences, or absences for which the reasons are unknown, within a 90-calendar-day period; or
the minor child has had more than 15 unexcused absences within a 90-calendar-day period.
A hearing was originally held on
Parent(s)/Legal Guardian(s)  Minor Child  Superintendent of Schools  Counsel for Superintendent of Schools
The Court having fully considered the evidence, testimony and argument presented, and upon due consideration, it is <b>ORDERED AND ADJUDGED</b> as follows:
1. The Court finds that the above-named minor child did miss the school days as alleged in the Petition.
2. The minor child SHALL attend school each and every day and the Parent(s)/Legal Guardian(s) SHALL ensure that the minor child attends school each and every day. The minor child shall have no unexcused tardies or absences.
3. In addition the Court orders the following, if checked:
a. the minor child shall attend alternative classes to be followed by mandatory community services hours for a period of up to 6 months, specifically:
b. the minor child and Parent(s)/Legal Guardian(s) shall participate in homemaker or parent aide services, specifically:
c. theminor child and/orParent(s)/Legal Guardian (s) shall participate in intensive crisis counseling, specifically:

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	d. theminor child and/orParent(s)/Legal Guardian (s) shall participate in community mental health services, specifically:			
	e. the minor child and Parent(s)/Legal Guardian(s) shall participate in services provided by voluntary or community agencies, specifically:			
	f. theminor child and/orParent(s)/Legal Guardian (s) shall participate in vocational, job training, or employment services, specifically:			
, Failu tat. § 9	re to comply with all terms of this order may result in a referral to the case staffing committee under Fla. 84.12 with a recommendation to file a child-in-need-of-services petition under Fla. Stat. § 984.15.			
5. Failu Parent(s) ourt.	re to comply with all terms of this order may also result in the issuance of an order directing that the )/Legal Guardian(s) show cause as to why the Parent(s)/Legal Guardian(s) should not be held in contempt of			
. This	order is a final appealable order.			
	DONE AND ORDERED at,County, Florida, this day			
f	, 20			
	Circuit Judge			
	Certificate of Service			
	I HEREBY CERTIFY that a true and correct copy of the above order has been furnished thisday of, 20, to:			
	Parent(s)/Legal Guardian(s) Minor Child Superintendent of Schools Counsel for Superintendent of Schools Other			
-	By:			

### IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR \_\_\_\_\_ COUNTY, FLORIDA JUVENILE DEPENDENCY DIVISION

In the	Interest of:		
		Case No	
a Mino	or Child, DOB:		
and			
(	(Parent or Legal Guardian)		
	ORDER DISMISSING TR	UANCY PETITION	
pursua	THIS MATTER comes before the Court on the Truent to Fla. Stat. 984.151. Upon consideration, the Court		f Schools
	_ The petition is legally insufficient.		
Petition the Mi	Having conducted an evidentiary hearing on ner, the Superintendent of Schools, has failed to present nor Child has missed some or all of the school days as a	, 20, the Court fir t sufficient evidence or testimony demonstr alleged in the Petition.	nds that rating that
Accord	dingly, it is ORDERED AND ADJUDGED that the Tr	ruancy Petition is DISMISSED.	
	DONE AND ORDERED at,	County, Florida, this	day
of	, 20		
		Circuit Judge	
	Certificate of	<u>Service</u>	
	I HEREBY CERTIFY that a true and correct copy of, to:	the above order has been furnished this	day of
	Parent(s)/Legal Guardian(s) Minor Child Superintendent of Schools Counsel for Superintendent of Schools Other		
•		·	

By:

### IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR \_\_\_\_\_\_ COUNTY, FLORIDA JUVENILE DEPENDENCY DIVISION

in the intere	est of:		
		Case No.	
Minor Ch	ild, DOB:		•
nd			
(Pare	nt or Legal Guardian)		
	/		•
	ORDER TO	SHOW CAUSE	
lleging tha	TER comes before the Court on the Motion for C t the Parent(s)/Legal Guardian(s) have willfully Judgment.	Contempt filed by Petitioner, the Sufailed to comply with this Court's p	perintendent of Schools, prior Final Adjudication and
Iaving revi emonstrate	ewed the motion and finding it to be legally suff a willful disregard of this Court's prior Final A	icient in that it alleges facts that, if djudication and Disposition Judgmo	proven to be true, would serve to ent, it is
	AND ADJUDGED that the Parent(s)/Legal Gu		
or the purp	_ a.m./p.m., at ose of showing cause as to why the Parent(s)/Le	gal Guardian(s) should not be held	in contempt of court.
ne hearing, adirect crir apose app the Sheriff roof of Sh	that the conduct of the Parent(s)/Legal Guardian minal contempt, the court reserves the right to fin ropriate civil sanctions.  Tof this County shall serve this Order to Show Careriff's service.	n(s) warrants sanctions for civil cond the Parent(s)/Legal Guardian(s) and the Parent(s)/Legal Guardian(s) are the Parents by delivering copies to the Parents	ntempt in addition to or instead of guilty of civil contempt and ent(s)/Legal Guardian(s), with
0			
		Circuit Judge	
Copies to:			
	Parent(s)/Legal Guardian(s)		
	Minor Child Superintendent of Schools		
<u> </u>	Counsel for Superintendent of Schools Other		
f vou a	re a person with a disability who	needs any accommoda	tion in order to
	ate in this proceeding, you are en		
	assistance. Please contact		
- wa verali		whose telephone numb	
at least	7 days before your scheduled cou		
	g this notification if the time before		
	<del>-</del>		I HAIF KOOL OL OOTHALL
iays; II	you are hearing or voice impaire	и, син / 11.	

## IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR \_\_\_\_\_\_ COUNTY, FLORIDA JUVENILE DEPENDENCY DIVISION

In the Interest of:	
a Minor Child, DOB:	Case No.
and (Parent or Legal Guardian)	-
(Parent or Legal Guardian)	
ORDER DISMISSING MOTIO	N FOR CONTEMPT AS LEGALLY INSUFFICIENT
	Court on the Motion for Contempt filed by Petitioner, the Minor Child and Parent(s)/Legal Guardian(s) have willfully failed to ation and Disposition Judgment.
	nding it to be legally insufficient in that it fails to allege facts that, if a willful disregard of this Court's prior Final Adjudication and
ORDERED AND ADJUDGED tha	at the Motion for Contempt is DISMISSED.
DONE AND ORDERED at	,County, Florida, this day
of, 20	
	Circuit Judge
	Certificate of Service
I HEREBY CERTIFY that a true and, 20, to:	d correct copy of the above order has been furnished thisday of
Parent(s)/Legal Guardian(s) Minor Child Superintendent of Schools	
Counsel for Superintendent of School Other	
	Ву:

#### IN THE CIRCUIT COURT OF THE TWENTIETH JUDICIAL CIRCUIT IN AND FOR **COUNTY, FLORIDA** JUVENILE DEPENDENCY DIVISION

In the Interest of:

Book 57 Page 53 and Record Verified.

LINDA DOGGETT By Due M.

Deputy Clerk

LINDA DOGGETT BY

Clerk Circuit Court

a Minor Child, DOB:		
a Minor Child, DOB:		
and(Parent or Legal Guardian)		
(Parent or Legal Guardian)	/	
ORDER DENYING MO	TION FOR CONTEMPT AFTER HEARING	<u>G</u>
Superintendent of Schools, alleging that the M	Court on the Motion for Contempt filed by Petitioner, Minor Child and Parent(s)/Legal Guardian(s) have wil ation and Disposition Judgment. Having entered an Court finds and Orders as follows:	llfully failed to
The Petitioner has failed to meet its prior Final Adjudication and Disposition Judg	burden of demonstrating a willful failure to comply gment, and the Motion is DENIED.	with this Court'
Disposition Judgment, though did not demons DENIED. However, this matter is hereby refe	Tailure to comply with this Court's prior Final Adjudic strate that such failure was willful. Accordingly, the larted to the case staffing committee under Florida State ervices petition be filed under Florida Statute § 984.1	Motion is tute § 984.12 wi
DONE AND ORDERED at	,County, Florida, this _	day
of, 20		
, 20		
•		
	Circuit Judge	
	On out Judgo	
	Certificate of Service	
	<del></del>	
THEREBY CERTIFY that a true and 20, to:	d correct copy of the above order has been furnished t	thisday
, 20, 10,		
Parent(s)/Legal Guardian(s)		
Minor Child Superintendent of Schools		
Counsel for Superintendent of Schools	de	
Department of Juvenile Justice		
Department of Children and Family S	Services	
Other		
	By:	
OF FLORIDA, COUNTY OF LEE		
OF LEOKIDA COOK I OF THE	l certify this document to	o be
ETI ED FOR RECORD		
FILED FOR RECORD  Day of Sula Recorded in CIRCUIT	a true and correct copy resert on file in my offic	of the

recerd on file in my office, Linda Doggett, Clerk Circuit/ County Court, Lee County, FL. Dated: 4-10-13

Deputy Clerk